

Message Text

CONFIDENTIAL

PAGE 01 KABUL 00279 141354Z

44

ACTION NEA-06

INFO OCT-01 SS-14 ISO-00 SSO-00 AID-05 SP-02 INR-05 IGA-01

RSC-01 INRE-00 /035 W

----- 022134

O 141000Z JAN 75

FM AMEMBASSY KABUL

TO SECSTATE WASHDC IMMEDIATE 1002

INFO AMEMBASSY DACCA IMMEDIATE

C O N F I D E N T I A L KABUL 0279

LIMDIS

FOR ATHERTON, NEA, PARKER AND NOOTER FROM ELIOT AND BROWN,

DEPT PASS AID/NESA STANBERG

E.O 11652: GDS

TAGS: EAID, AF, US

SUBJ: PARKER/NOOTER VISIT

REF: A. KABUL 0093, B. STATE 3901

SUMMARY. THIS MESSAGE SUGGESTS SCENARIO DURING PARKER/NOOTER VISIT WITH SPECIAL CONSIDERATION OF GOA'S EMPHASIS ON REESTABLISHING U.S. PRESENCE AND HELP IN HELMAND VALLEY. MISSION CONCERNED AT CONSEQUENCES/COSTS OF MISLEADING GOA RE POSSIBLE NEW U.S. PROGRAMS IN HAV. ACTION REQUESTED: VIEWS/COMMENTS. END SUMMARY.

1. AS REPORTED EARLIER, GOVERNMENT OF AFGHANISTAN (GOA) DELIGHTED PARKER/NOOTER VISIT. WE SEE VISIT MOST IMPORTANTLY AS WAY (A) DEMONSTRATE STRONG U.S. INTEREST IN AFGHANISTAN'S WELL BEING, AND (B) MOVE FORWARD SPECIFIC PROGRAMS AND PROJECT IDEAS JOINTLY AGREED ON IN RESPONSE TO NEW FOREIGN ASSISTANCE LEGISLATION AND GOA'S DESIRE REACH PEOPLE. REGARDING GOA'S SPECIFIC INTEREST IN U.S. ASSISTANCE TO HELMAND, HAVE QUERIED GOA ON POSSIBIRITY NOOTER FIELD TRIP TO HELMAND
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 KABUL 00279 141354Z

VALLEY AS REQUESTED REF: B; GOA INDICATES IT WOULD LIKE

NOOTER VISIT VALLEY, AND TRIP IS THEREFORE BEING ARRANGED.

2. GIVEN ADMINISTRATOR PARKER'S RELATIVELY SHORT STAY HAVE SUGGESTED TO GOVERNMENT THAT HIS CALLS BE LIMITED TO PRESIDENT, DEPUTY PRIME MINISTER, MINISTER OF PLANNING AND DEPUTY FOREIGN MINISTER. THIS GROUP ENCOMPASSES MAJOR POLICY MAKERS IN FOREIGN AFFAIRS AND DEVELOPMENT FIELD. THIS WOULD LEAVE WAY CLEAR FOR CALLS BY ASSISTANT ADMINISTRATOR NOOTER ON LINE MINISTERS (EDUCATION, PUBLIC HEALTH, AGRICULTURE, COMMERCE) AND RURAL DEVELOPMENT DEPARTMENT OF THE PRIME MINISTRY.

3. IN TERMS OF OBJECTIVE OF ACCELERATING IMPLEMENTATION NEW PROGRAM, PARKER/NOOTER VISIT OFFERS OPPORTUNITY TO FOCUS ATTENTION GOA LEADERSHIP ON IMPORTANCE FURTHER ACCELERATING DEVELOPMENT OF PEOPLE-ORIENTED PROJECTS NOW BEING JOINTLY DEVELOPED FOR FY 75 FINANCING-I.E., RURAL DEVELOPMENT, RURAL PUBLIC HEALTH INCLUDING FAMILY PLANNING, AND PRIMARY SCHOOL CONSTRUCTIONS. THESE NEW PROJECTS WHICH ARE IN ADDITION TO CONTINUING TECHNICAL ASSISTANCE PROGRAMS WILL USE FIXED COST REIMBURSEMENT TECHNIQUE. OTHER AREAS UNDER DISCUSSION WITH GOA AND IN MAIN STREAM OF "NEW LOOK" PRIORITIES SUCH AS INTEGRATED AGRO BUSINESS, NON-FORMAL EDUCATION, AND SMALL SCALE IRRIGATION ARE IN INITIAL STAGES JOINT DEVELOPMENT WITH GOVERNMENT AND COULD ALSO USEFULLY BE DISCUSSED IN BROAD POLICY CONTEXT. IN DEPTH CONVERSATIONS WITH RELEVANT MINISTER TO BE HELD DURING NOOTER CALLS SHOULD FOCUS ON THESE NEW PROJECTS AREAS.

4. REGARDING GOA INSISTENCE ON U.S. PRESENCE AND MAJOR HELP IN HELMAND VALLEY, AFGHAN EXPECTATION TO APPEAR TO INCLUDE RETURN TO U.S. HANDHOLDING ROLE AND ASSISTANCE ON TRADITIONAL CAPITAL PROJECTS. WE BELIEVE THIS ATTITUDE PROBABLY HOLD-OVER FROM PRESIDENT DAUD'S PAST EXPERIENCE AS PRIME MINISTER (1953-1963) WHEN USSR ASSIGNED AREAS IN NORTH AND JALALABAD, GERMANS EAST IN PAKTIA, UN CENTER IN PARWAN, AND U.S. SOUTH IN HELMAND/ARGHANDAB. PRESIDENT MAY WELL REMEMBER DAYS OF LARGE CAPITAL OUTLAYS FOR KAJAKAI DAM, BUILDING OF IRRIGATION SYSTEMS, ROADS, LARGE U.S. BUREAU AND USDC TEAMS TO HELP MANAGE THE HELMAND/

CONFIDENTIAL

PAGE 03 KABUL 00279 141354Z

ARGHANDAB VALLEY AUTHORITY (HAVA), ETC. WHILE THEY UNDERSTAND OUR OFFER TO CARRY OUT SOME OF NEW "PEOPLE" PROGRAMS IN RURAL DEVELOPMENT, PRIMARY SCHOOLS AND RURAL PUBLIC

HD
ALTHOUGH IN HELMAND, FROM GOA POINT OF VIEW THESE PROJECTS NOT SUFFICIENT IN HELMAND CONTEXT. WE SURMISE PRESIDENT (OR GOA) MAY IN ADDITION HAVE THREE MOTIVES FOR INSISTING ON IMPORTANCE OF MAJOR U.S. ASSISTANCE TO HELMAND:

A. POLITICAL DESIRABILITY VISIBLE U.S. PRESENCE. ELITE ARE USED TO ASSOCIATING U.S. PRESENCE WITH HELMAND VALLEY. USG RETURN THERE WILL SYMBOLIZE U.S. SUPPORT OF AFGHANISTAN.

B. STRONG VIEW THAT U.S. WITH TWENTY-IFVE YEARS EXPERIENCE IN HELAND HAS SPECIAL KNOWLEDGE AND KNOW-HOW NOT AVAIL-ABLE AMONG EITHER TRAINED AFGHANS OR OTHER POTENTIAL DONORS.

C. NEED FOR DONOR CAPABLE OF DEVELOPING OVERALL PLAN, AND HELPING PREPARE SPEICIFIC PROJECTS TO UTILIZE ADDI-TIONAL WATER TO BE MADE AVAILABLE THROUGH RAISING LEVEL OF KAJAKAI DAM, WHICH WILL DOUBLE STORAGE CAPACITY. IN ADDITION, THERE IS HEAVY PRESSURE TO DEVELOP ADDITIONAL IRRIGATED AREAS FOR SETTLEMENT PURPOSES (SEE PARA 5 BELOW).

5. THIS ASPECT OF VISIT WILL, AS YOU AWARE, HAVE TO BE HANDLED WITH MAXIMUM DELICACY IF AFGHAN EXPECTATIONS NOT TO BE RAISED BEYOND AMOUNT AND KINDS OF ASSISTANCE WE WILLING AND ABLE TO PROVIDE UNDER NEW LEGISLATIVE MANDATE, MISSION DEVELOPMENT PWP, AGENCY PRIORITIES, AND PARTICULARLY AFGHAN ADMINISTRATIVE CAPABILITIES. OUR CONCERN IS BASED ON FOLLOWING: IF ONE OF OUTCOMES OF PARKER/NOOTER VISIT IS POSITIVZ SIGNAL TO GOA AS TO OUR WILLIN GNESS TO GO BACK INTO HELMAND IN MAJOR WAY, AND WE LATER FAIL TO WORK OUT MUTUALLY ACCEPTABLE ASSISTANCE PLAN, SUCH REVERSAL ALMOST CERTAINLY WOULD HAVE SIGNIFICANT POLITICAL COST IN TERMS OUR RELATIONS HERE. ALSOU.S. MISSION KABUL HAS HAD MAJOR EFFORT UNDERWAY TO CONVINCE GOA THAT ERA OF "BIG BROTHER" PROJECTS IS OVER. ANY CHANGE IN THIS APPROACH COULD RESULT IN LOSE OF HARD-WON BUT TENUOUSLY-HELD GROUND.

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 KABUL 00279 141354Z

6. REALIZE THE QUESTION OF DESIRABILITY FUTURE U.S. ASSIS-TANCE HAV CAN NOT BE FULLY RESOLVED IN ADVANCE OF PARKER/NOOTER VISIT PARTICULARLY CONSIDERING DISPERSED LOCA-TION OF PRINCIPALS. HOWEVER, OUR READING IS THAT IT MAY BE NECESSARY, IN LIGHT REACTIVATED GOA PRESSURE, TO MAKE EVERY EFFORT ON HIGH VISIBILITY BASIS, TO FIND ACCEPTABLE WAY TO ASSIST GOA IN HAV WITHOUT PLACING U.S. IN STEWARDSHIP ROLE.

7. PROBABLE GOA REQUESTS FOR U.S. ASSISTANCE TO HAVE INCLUDE 1) OVER-ALL BASIN SURVEY TO ESTABLISH DEVELOP-MENT PRIORITIES; 2) ADDITIONAL HEAVY DUTY MAINTENANCE EQUIPMENT; 3) CONSTRUCTION OF CATCHMENT DAM DOWNSTREAM FROM KAJAKAI DAM; 4) CONSTURCTION OF NEW IRRIGATION FACILITIES; AND 5) IMPROVEMENT OF DRAINAGE. WE BELIEVE

ITEMS 1) THRU 4) PROBABLY ARE INAPPROPRIATE FOR USAID.
ITEM 5) COULD BE POSSIBLE AS COULD AGRO BUSINESS AND
RURAL ELECTRIFICATION. GOA XY ALSO FEEL IT HAS GENERAL
MANAGEMENT PROBLEM FOR WHICH OUR HELP AND CONTINUED
STEWARDSHIP NEEDED WHICH WE RELUCTANT TO ADDRESS IN
LIGHT AVAILABILITY TRAINED AFGHANS.

8. IN VIEW NEW GOA PRESSURE WE MIGHT CONSIDER FOLLOWING
APPROACH:

- PARKER/N
VTER VISIT RESULT IN AGREEMENT WITH GOA
THAT U.S. WILL INTENSIVELY EXPLORE POSSIBLE ASSISTANCE
HAV AND THAT JOINT MINPLAN/USIAD TEAM BE FORMED FOR THAT
PURPOSE.

B. THAT AID BE PREPARED TO CONSIDER REASONABLE PRO-
GRAMS IN HAV WHICH CONFORM TO STRATEGY IN JUST SUBMITTED
DAP; BUT THAT IT BE MADE CLEAR THAT ONLY SUCH ACTI-
VITIES WHICH CONFORM BE CONSIDERED, EXCEPT FOR POSSIBLY
MINOR TECHNICAL ASSISTANCE.RL

9. APPRECIATE ANY VIEW/COMMENTS OF ADDRES
SEES IN FEW
DAYS BEFORE PARKER/NOOTER VISIT BEGINS.
ELIOT
CONFIDENTIAL

CONFIDENTIAL

PAGE 05 KABUL 00279 141354Z

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ECONOMIC ASSISTANCE, HELMAND VALLEY, VISITS
Control Number: n/a
Copy: SINGLE
Draft Date: 14 JAN 1975
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: SmithRJ
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975KABUL00279
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750013-1220
From: KABUL
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750154/aaaabvle.tel
Line Count: 201
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION NEA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: LIMDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: LIMDIS
Reference: 75 KABUL 0093, 75 STATE 3901
Review Action: RELEASED, APPROVED
Review Authority: SmithRJ
Review Comment: n/a
Review Content Flags:
Review Date: 29 JUL 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <29 JUL 2003 by ElyME>; APPROVED <20 NOV 2003 by SmithRJ>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: PARKER/NOOTER VISIT
TAGS: EAID, AF, US, (PARKER), (NOOTER)
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006